



Financial Crimes Section

FINANCIAL INSTITUTION FRAUD AND FAILURE REPORT



FISCAL YEAR 1998

THE FEDERAL BUREAU OF INVESTIGATION FINANCIAL INSTITUTION FRAUD AND FAILURE REPORT

**For Fiscal Year (FY) 1998
Ending September 30, 1998**

Financial Institution Fraud (FIF) is a Tier One strategic priority within the Federal Bureau of Investigation's (FBI) Strategic Plan. Through this national strategy the FBI's goal in addressing FIF is to create an effective and ongoing deterrent designed to prevent criminal conspiracies from defrauding major U.S. industries and the U.S. Government.¹ FIF investigations are among the most demanding, difficult, and time-consuming cases undertaken by law enforcement. Efforts by the FBI and the Department of Justice have attained extraordinary results since the enactment of the Financial Institutions Reform, Recovery, and Enforcement Act (FIRREA) of 1989.

Areas of primary investigative interest relative to FIF include bank failures, check fraud and counterfeit negotiable instruments, check kiting, and loan fraud. FIF investigations related to emerging technologies and computer-related banking are taking on added significance among the nation's financial institutions.

Since the 1992 peak of the savings and loan crisis, the FBI has been able to refocus its investigative efforts from failed financial institution cases to other high priority FIF matters. At the close of FY 1998, the total number of pending FIF investigations for the FBI was 8,577. Of this total, 142 failure cases, or 1.7 percent, involved criminal activity related to a failed financial institution. This statistic reflects an 81.3 percent reduction in failure investigations since the July 1992 peak of 758 cases.

However, as the number of failure investigations have declined, the number of major FIF investigations have remained substantial. As of FY 1998, the FBI was investigating 3,709 major cases, or 43.2 percent of all pending FIF cases.² This is significant in view of the fact that convictions related to major case investigations have remained constant since FY 1995, surpassing total convictions for major cases during the 1992 peak.

During the late 1980s and early 1990s, approximately 60 percent of the fraud reported by financial institutions related to bank insider abuse. Since then, external fraud schemes have replaced bank insider abuse as the dominant FIF problem confronting financial institutions. The pervasiveness of check fraud and counterfeit negotiable instrument schemes, technological

¹FBI Strategic Plan 1998-2003.

² A major case is defined as an investigation pertaining to a failed financial institution, or where the loss or loss exposure to the financial institution exceeds \$100,000.

advances, as well as the availability of personal information through information networks have fueled the growth in external fraud. In many instances, the international aspects associated with many of these schemes have increased the complexity and severity in the schemes being committed.

For the period of April 1, 1996 through January 1, 1999, the FBI received 53,085 Suspicious Activity Reports (SARs) for criminal activity related to check fraud, counterfeit negotiable instrument and related schemes. These schemes accounted for 35.5 percent of the 149,532 SARs filed by U.S. financial institutions (excluding Bank Secrecy Act violations), and equaled approximately \$1.76 billion in losses.³

The FBI continues to concentrate its efforts on organized criminal groups involved in these activities. These organized groups are often involved in the sale and distribution of stolen and counterfeit corporate checks, money orders, payroll checks, credit and debit cards, U.S. Treasury checks, and currency. Furthermore, the organized groups involved in check fraud and loan fraud schemes are often involved in illegal money laundering activities in an effort to conceal the proceeds from their crimes.

Criminal activity has become more complex and loan frauds are expanding to multi-transactional frauds involving groups of people from top management to industry professionals who assist in the loan application process. These professionals include loan brokers, appraisers, accountants, and real estate attorneys. Such transactions are sometimes hidden against a backdrop of genuine transactions which give them an appearance of legitimacy. Due to the complexity of these crimes more proactive FIF investigations are being initiated than ever before. These cases target large-scale fraud operations, often involving hundreds of subjects in multiple jurisdictions.

The lines between traditional banking services and the expansion into other financial services provided by banks is blurring. As financial institutions become less regulated and provide more financial services to the public through the sale of insurance, securities, investment products, and on-line banking the nature of FIF will change in terms of the potential impact to the nation's financial institutions.

The FBI has responded to these trends by providing proactive deterrents to assist the nation's banking infrastructure in combating FIF. The FBI is fully supportive of the inkless fingerprint program for nonbank customers as a preventive measure in combating check fraud and counterfeit negotiable schemes. Additionally, the FBI and the Office of The Comptroller of the Currency published Check Fraud: A Guide to Avoiding Losses, to assist financial institutions in identifying these schemes. In an effort to assist financial institutions in the identification of computer-related crimes the FBI worked closely with the federal banking regulatory agencies in developing guidelines entitled Guidance Concerning the Reporting of Computer-Related Crimes by

³These statistics are derived from the Suspicious Activity Report database, which is owned by the five Federal banking regulatory agencies, and is maintained by the U.S. Treasury Department's Financial Crimes Enforcement Network.

Financial Institutions, for use by financial institutions in the reporting of these crimes.

**I. FINANCIAL INSTITUTION FAILURE INVESTIGATIONS
AND PERCENT OF INCREASE (DECREASE) FROM PRIOR YEAR**

Since February 1986, the FBI has tracked the number of financial institution failure investigations. From a peak of 758 cases in July 1992, failure investigations have steadily declined. Since the 1992 peak, failure investigations have decreased 81.3 percent. The matrix below illustrates the number of failure investigations and corresponding percentage change by fiscal year.

FISCAL YEAR REPORT DATE	FAILURE INVESTIGATIONS	% CHANGE FROM PRIOR YEAR
2/89	404	---
2/90	530	+31.2%
2/91	670	+26.4%
2/92	740	+10.4%
9/93	651	-12.0%
9/94	531	-18.4%
9/95	395	-25.6%
9/96	247	-37.5%
9/97	200	-19.0%
9/98	142	-29.0%

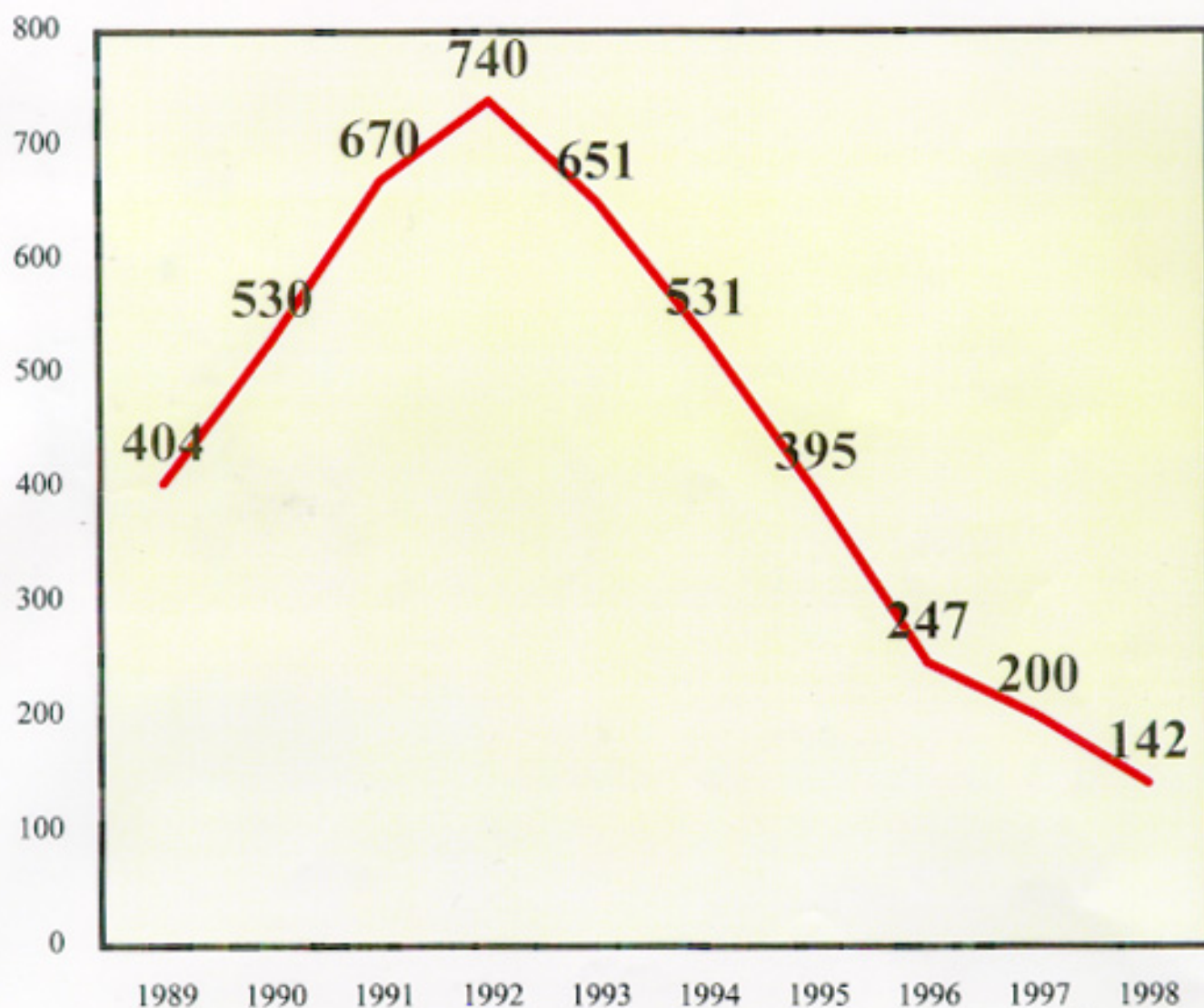
The chart and graphs which follow exhibit:

- (a) Financial Institution Failure Investigations by Field Office and Category, as of FY 1998;
- (b) Financial Institution Failure Investigations for 1989 - 1998;
- (c) Number of FDIC-Insured "Problem" Institutions for 1990 - 1998; and
- (d) Assets of FDIC-Insured "Problem" Institutions for 1990 - 1998.

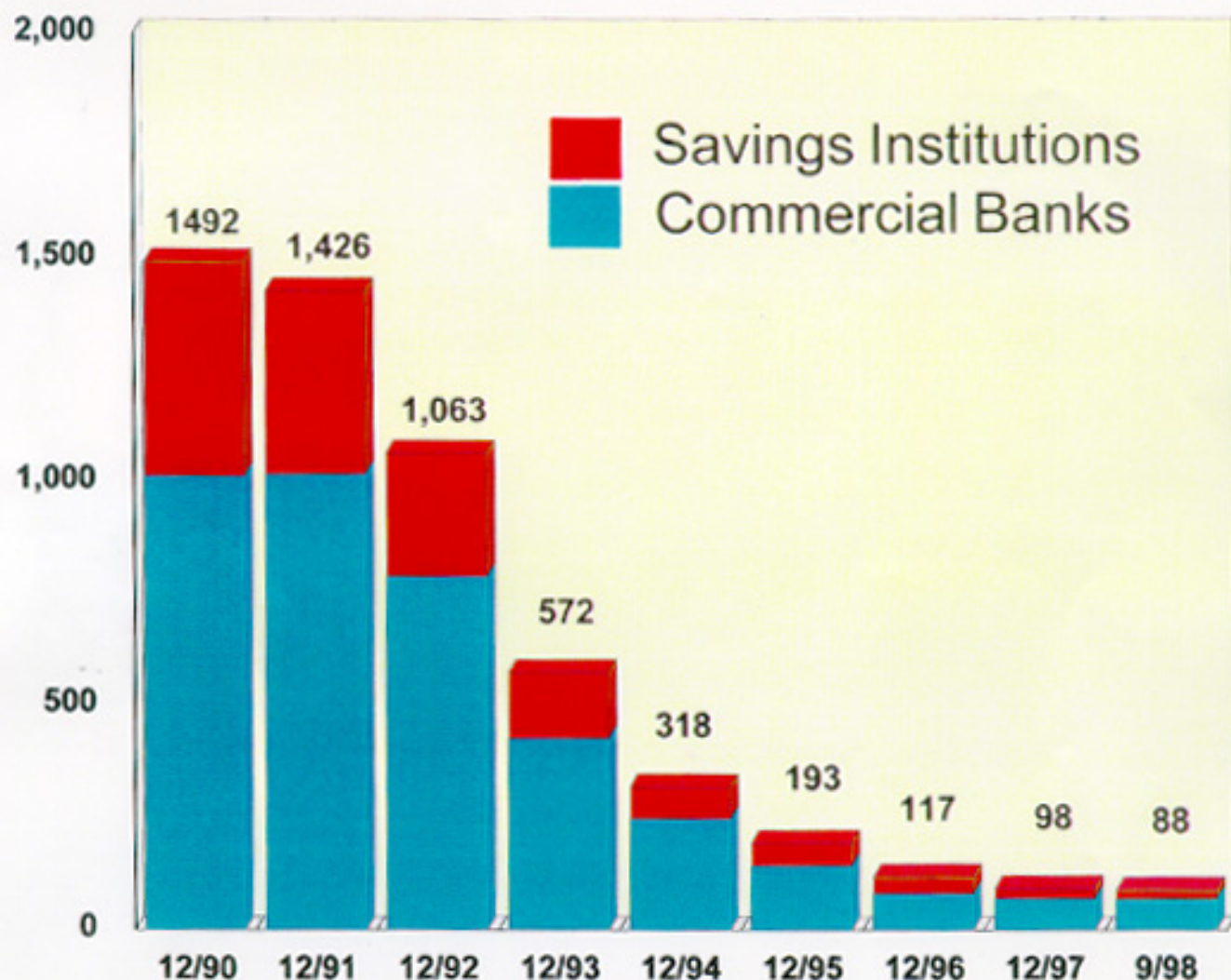
FINANCIAL INSTITUTION FAILURE INVESTIGATIONS
BY FIELD OFFICE AND CATEGORY
(AS OF SEPTEMBER 30, 1998)

FBI FIELD OFFICE	FAILED S & L'S	FAILED BANKS	FAILED CREDIT UNIONS	TOTAL
ALBANY	0	0	0	0
ALBUQUERQUE	0	1	0	1
ANCHORAGE	0	1	0	1
ATLANTA	0	0	1	1
BALTIMORE	0	0	0	0
BIRMINGHAM	0	0	0	0
BOSTON	0	6	1	7
BUFFALO	0	0	0	0
CHARLOTTE	3	2	0	5
CHICAGO	1	1	0	2
CINCINNATI	0	0	0	0
CLEVELAND	4	1	1	6
COLUMBIA	0	0	0	0
DALLAS	2	8	0	10
DENVER	0	1	0	1
DETROIT	0	1	1	2
EL PASO	1	0	0	1
HONOLULU	0	0	0	0
HOUSTON	10	4	0	14
INDIANAPOLIS	0	0	0	0
JACKSON	0	1	0	1
JACKSONVILLE	0	0	0	0
KANSAS CITY	0	2	0	2
KNOXVILLE	0	0	1	1
LAS VEGAS	0	0	0	0
LITTLE ROCK	1	0	0	1
LOS ANGELES	2	9	0	11
LOUISVILLE	0	0	0	0
MEMPHIS	0	0	0	0
MIAMI	3	3	0	6
MILWAUKEE	0	0	0	0
MINNEAPOLIS	1	1	1	3
MOBILE	0	0	0	0
NEWARK	7	4	0	11
NEW HAVEN	0	3	0	3
NEW ORLEANS	4	1	0	5
NEW YORK	1	2	1	4
NORFOLK	0	0	0	0
OKLAHOMA CITY	0	6	0	6
OMAHA	0	0	0	0
PHILADELPHIA	2	3	4	9
PHOENIX	1	0	0	1
PITTSBURGH	0	0	0	0
PORTLAND	1	0	0	1
RICHMOND	1	1	0	2
SACRAMENTO	1	0	0	1
SAINT LOUIS	0	3	0	3
SALT LAKE CITY	0	1	0	1
SAN ANTONIO	4	0	0	4
SAN DIEGO	0	0	0	0
SAN FRANCISCO	1	1	1	3
SAN JUAN	2	0	0	2

FINANCIAL INSTITUTION FAILURE INVESTIGATIONS 1989 - 1998



FDIC - INSURED "PROBLEM" INSTITUTIONS 1990 - 1998

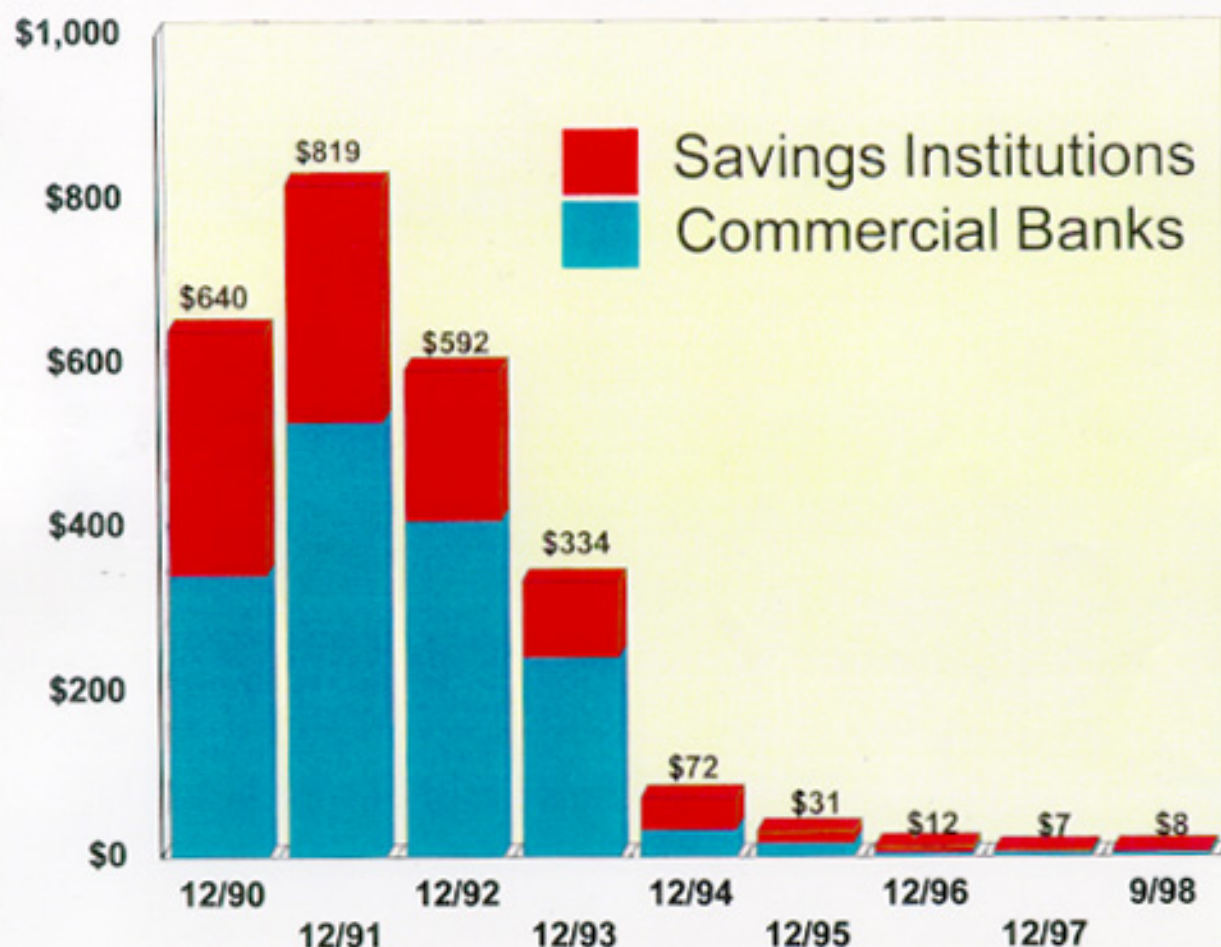


"Problem Institutions" - those with financial, operational or managerial weaknesses that threaten their continued viability.

Source: FDIC Quarterly Banking Profile through Third Quarter 1998

ASSETS OF FDIC - INSURED "PROBLEM" INSTITUTIONS 1990 - 1998

\$ Billions



"Problem Institutions" - those with financial, operational or managerial weaknesses that threaten their continued viability.

Source: FDIC Quarterly Banking Profile through Third Quarter 1998

**II. FINANCIAL INSTITUTION FRAUD AND MAJOR CASES
UNDER INVESTIGATION BY THE FBI BY FISCAL YEAR**

Following the 1982 deregulation of the savings and loan industry, and in conjunction with more speculative lending practices, the FBI initiated criminal investigations of hundreds of failed financial institutions throughout the U.S. Since the July 1992 peak, the number of failure investigations have steadily declined. However, total FIF and major case investigations have leveled off to pre-1992 figures. At the close of FY 1998, the total number of pending FIF and major case investigations exceeded levels at the beginning of the savings and loan crisis. The following matrix reflects total pending FIF and major case investigations reported since the enactment of FIRREA.

FISCAL YEAR	NUMBER OF PENDING FIF CASES	% CHANGE FROM PRIOR YR	NUMBER OF MAJOR CASES	% CHANGE FROM PRIOR YR	PERCENT MAJOR TO PENDING CASES
1989	7,819	---	3,605	---	46.1%
1990	7,613	- 2.6%	3,672	+ 1.9%	48.2%
1991	8,678	+ 14.0%	4,336	+ 18.1%	49.9%
1992	9,772	+ 12.6%	5,071	+ 17.0%	51.9%
1993	10,088	+ 3.2%	5,405	+ 6.6%	53.6%
1994	9,286	- 8.0%	4,926	- 8.9%	53.0%
1995	8,641	- 6.9%	4,413	- 10.4%	51.1%
1996	8,574	- 0.8%	4,070	- 7.8%	47.5%
1997	8,512	- 0.7%	3,859	- 5.2%	45.3%
1998	8,577	+ 0.8%	3,709	- 3.9%	43.2%

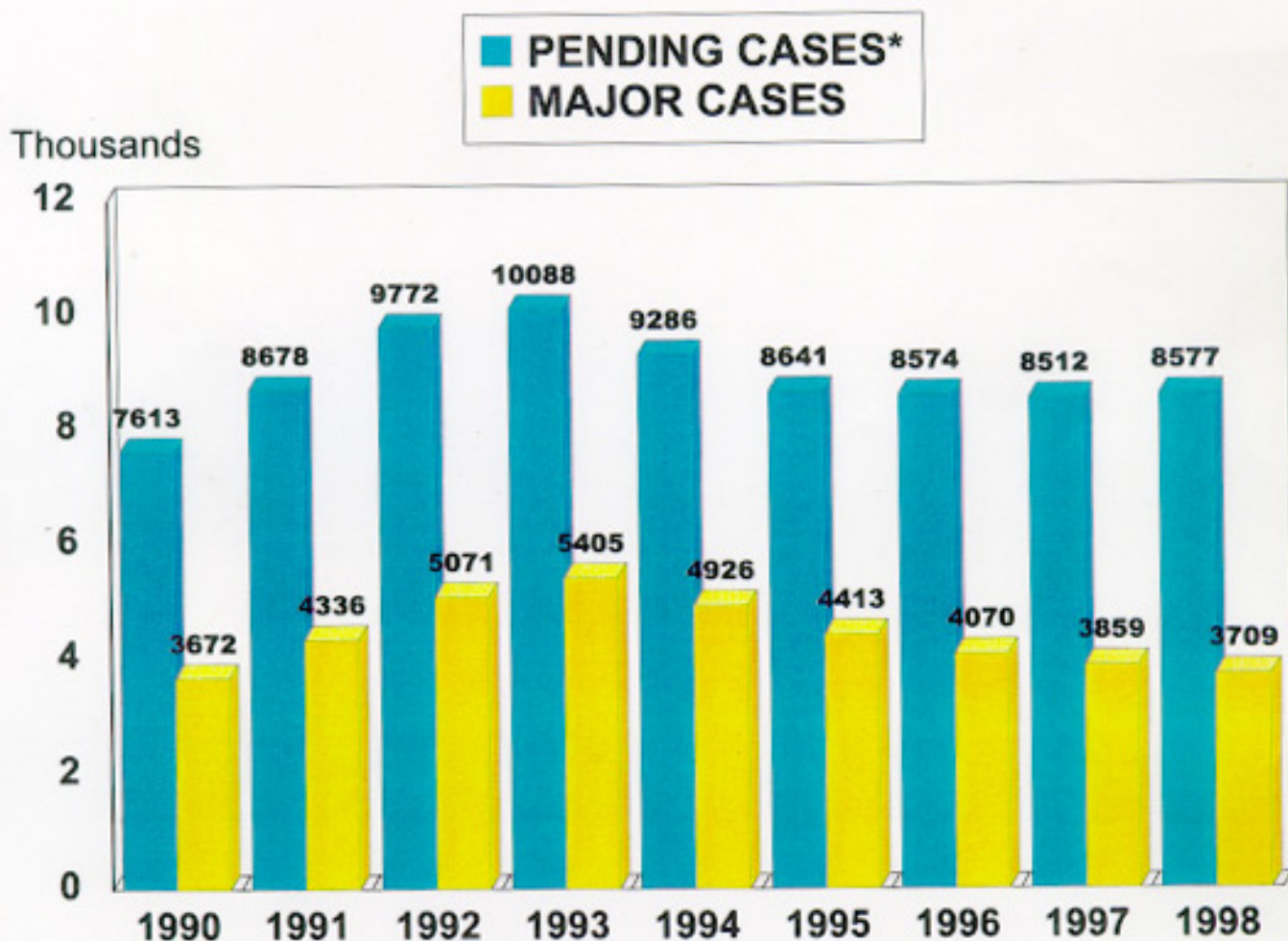
The chart and graphs which follow exhibit:

- (a) Pending Cases by Institution Type and Major Case as of FY 1998;
- (b) Pending FIF Cases by Major Classifications for FY 1998;
- (b) Pending and Major Cases for FYs 1990 - 1998; and
- (c) Pending Caseload by Institution Type and Dollar Loss for FY 1998.

**FINANCIAL INSTITUTION FRAUD CASES
BY INSTITUTION TYPE AND MAJOR CASE
(PENDING AS OF SEPTEMBER 30, 1998)**

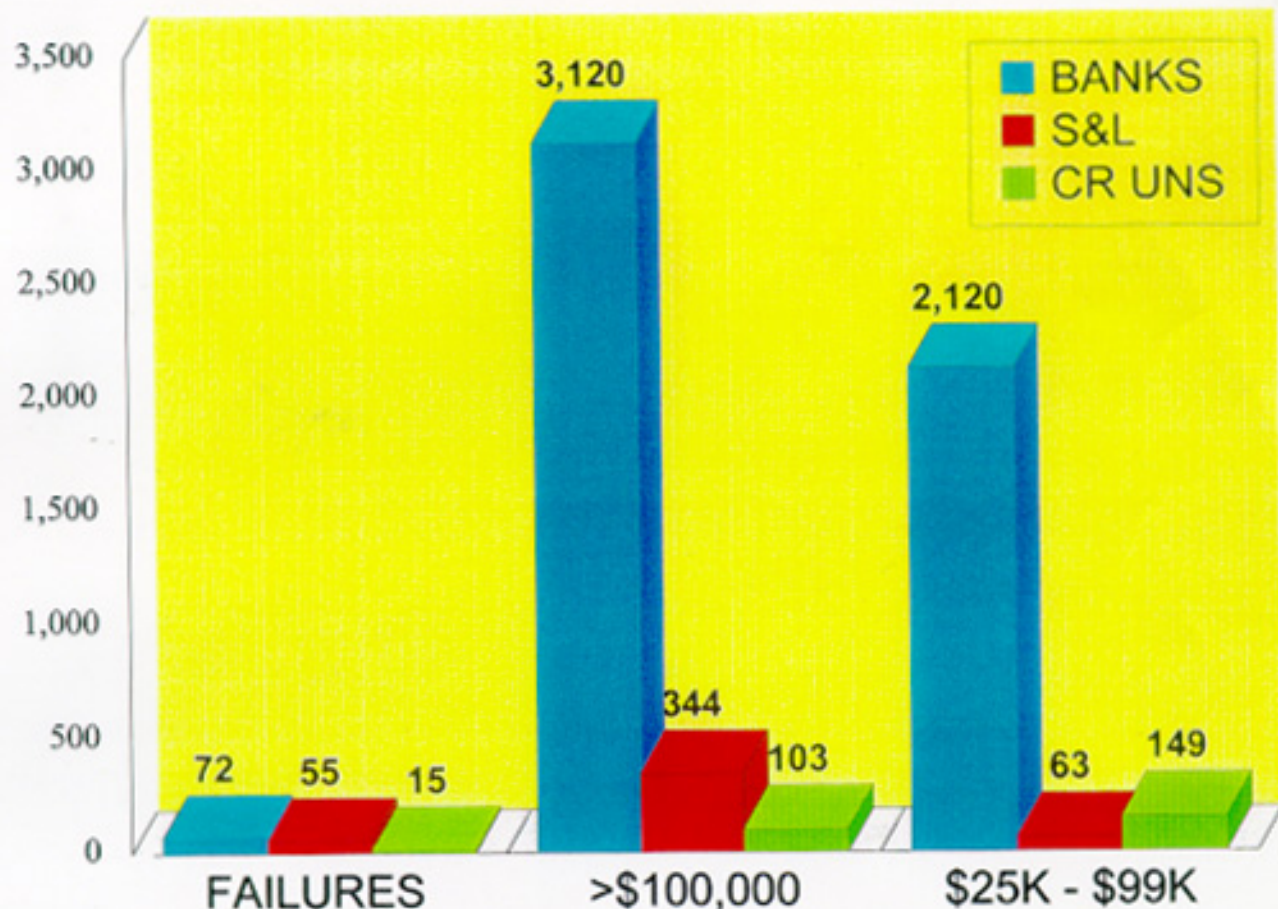
FBI FIELD OFFICE	TOTAL FIF CASES	MAJOR CASES OVER \$100,000 NON-FAILURE	S & L FAILURE CASES	BANK FAILURE CASES	CREDIT UNION FAILURE CASES	TOTAL FAILURE CASES	TOTAL MAJOR CASES
ALBANY	109	24	0	0	0	0	24
ALBUQUERQUE	38	12	0	1	0	1	13
ANCHORAGE	8	1	0	1	0	1	2
ATLANTA	228	107	0	0	1	1	108
BALTIMORE	91	47	0	0	0	0	47
BIRMINGHAM	89	30	0	0	0	0	30
BOSTON	156	89	0	6	1	7	96
BUFFALO	96	23	0	0	0	0	23
CHARLOTTE	172	68	3	2	0	5	73
CHICAGO	437	239	1	1	0	2	241
CINCINNATI	155	41	0	0	0	0	41
CLEVELAND	218	47	4	1	1	6	53
COLUMBIA	91	34	0	0	0	0	34
DALLAS	328	181	2	8	0	10	191
DENVER	188	42	0	1	0	1	43
DETROIT	335	90	0	1	1	2	92
EL PASO	28	13	1	0	0	1	14
HONOLULU	57	14	0	0	0	0	14
HOUSTON	195	85	10	4	0	14	99
INDIANAPOLIS	117	49	0	0	0	0	49
JACKSON	58	18	0	1	0	1	19
JACKSONVILLE	77	30	0	0	0	0	30
KANSAS CITY	125	53	0	2	0	2	55
KNOXVILLE	59	18	0	0	1	1	19
LAS VEGAS	103	36	0	0	0	0	36
LITTLE ROCK	91	20	1	0	0	1	21
LOS ANGELES	595	531	2	9	0	11	542
LOUISVILLE	168	39	0	0	0	0	39
MEMPHIS	100	31	0	0	0	0	31
MIAMI	114	67	3	3	0	6	73
MILWAUKEE	142	51	0	0	0	0	51
MINNEAPOLIS	136	63	1	1	1	3	66
MOBILE	61	15	0	0	0	0	15
NEWARK	191	106	7	4	0	11	117
NEW HAVEN	89	55	0	3	0	3	58
NEW ORLEANS	163	47	4	1	0	5	52
NEW YORK	388	271	1	2	1	4	275
NORFOLK	22	8	0	0	0	0	8
OKLAHOMA CITY	223	69	0	6	0	6	75
OMAHA	128	57	0	0	0	0	57
PHILADELPHIA	280	104	2	3	4	9	113
PHOENIX	203	21	1	0	0	1	22
PITTSBURGH	142	42	0	0	0	0	42
PORTLAND	252	28	1	0	0	1	29
RICHMOND	115	25	1	1	0	2	27
SACRAMENTO	110	61	1	0	0	1	62
SAINT LOUIS	108	38	0	3	0	3	41
SALT LAKE CITY	141	32	0	1	0	1	33
SAN ANTONIO	156	50	4	0	0	4	54
SAN DIEGO	74	37	0	0	0	0	37
SAN FRANCISCO	243	83	1	1	1	3	86
SAN JUAN	28	16	2	0	0	2	18
SEATTLE	228	57	0	0	0	0	57
SPRINGFIELD	91	38	0	5	2	7	45
TAMPA	83	49	1	0	0	1	50
WMFO	154	65	1	0	1	2	67
TOTALS	8577	3567	55	72	15	142	3709

PENDING AND MAJOR CASES 1990 - 1998



*INCLUDES FAST TRACK & BELOW \$25,000

PENDING CASELOAD BY INSTITUTION TYPE AND DOLLAR LOSS FISCAL YEAR 1998



FAST TRACK = 1,018

<\$25K IN LOSSES = 1,518

TOTAL CASES = 8,577

III. STATISTICAL ACCOMPLISHMENTS FROM FBI INVESTIGATIONS IN FINANCIAL INSTITUTION FRAUD AND FAILURE MATTERS

A. CONVICTIONS/PRE-TRIAL DIVERSIONS

During FY 1998, total FIF convictions, excluding local convictions, continued a steady increase since FY 1995. Additionally, total major case convictions exceeded pre-1993 totals. The matrix below is illustrative of this trend.

FISCAL YEAR	NUMBER OF CONVICTIONS*	NUMBER OF MAJOR CONVICTIONS*	% OF MAJOR TO TOTAL CONVICTIONS
1989	2,174	791	36.4%
1990	2,461	1,043	42.4%
1991	2,559	986	38.5%
1992	2,751	1,136	41.3%
1993	3,233	1,407	43.5%
1994	2,926	1,348	46.1%
1995	2,616	1,298	49.6%
1996	2,510	1,255	50.0%
1997	2,551	1,342	52.6%
1998	2,613	1,207	46.2%

* - includes Pre-Trial Diversions, and excludes local convictions.

The charts and graphs which follow exhibit:

- (a) Convictions and Pre-Trial Diversions for FYs 1995 - 1998;
- (b) Types of Subjects Convicted During FY 1998;
- (c) Total Convictions, "Outsiders vs Insiders" for FYs 1991 - 1998; and
- (d) Convictions and Pre-trial Diversions by Institution Type and Amount for FY 1998.

FINANCIAL INSTITUTION FRAUD CONVICTIONS AND PRETRIAL DIVERSIONS
(DOES NOT INCLUDE LOCAL CONVICTIONS)

FBI FIELD OFFICE	FISCAL YEAR 1995	FISCAL YEAR 1996	FISCAL YEAR 1997	FISCAL YEAR 1998
ALBANY	22	35	28	28
ALBUQUERQUE	10	4	4	7
ANCHORAGE	2	9	4	3
ATLANTA	65	84	46	48
BALTIMORE	29	18	21	24
BIRMINGHAM	18	51	34	27
BOSTON	85	81	45	45
BUFFALO	33	31	39	21
CHARLOTTE	46	43	44	34
CHICAGO	76	76	79	77
CINCINNATI	32	37	35	58
CLEVELAND	75	74	63	77
COLUMBIA	28	42	60	33
DALLAS	180	134	174	153
DENVER	45	28	30	40
DETROIT	85	84	73	123
EL PASO	12	10	9	3
HONOLULU	10	19	25	27
HOUSTON	81	55	90	51
INDIANAPOLIS	39	42	27	31
JACKSON	10	14	12	16
JACKSONVILLE	40	22	28	20
KANSAS CITY	59	31	30	24
KNOXVILLE	26	25	10	19
LAS VEGAS	27	13	23	52
LITTLE ROCK	35	37	32	43
LOS ANGELES	116	117	159	128
LOUISVILLE	35	61	59	61
MEMPHIS	30	16	22	41
MIAMI	34	40	46	26
MILWAUKEE	37	48	63	51
MINNEAPOLIS	41	40	40	37
MOBILE	23	18	32	27
NEWARK	43	70	59	33
NEW HAVEN	37	26	31	28
NEW ORLEANS	63	49	51	42
NEW YORK	133	150	183	190
NORFOLK	7	8	9	13
OKLAHOMA CITY	40	69	60	70
OMAHA	31	34	29	36
PHILADELPHIA	89	96	85	78
PHOENIX	18	6	13	8
PITTSBURGH	48	34	32	32
PORTLAND	37	31	26	38
RICHMOND	54	37	45	37
SACRAMENTO	30	25	22	35
SAINT LOUIS	59	50	62	92
SALT LAKE CITY	45	34	38	54
SAN ANTONIO	30	37	40	47
SAN DIEGO	33	35	26	32

FINANCIAL INSTITUTION FRAUD CONVICTIONS AND PRETRIAL DIVERSIONS
(DOES NOT INCLUDE LOCAL CONVICTIONS)

SAN FRANCISCO	121	81	66	64
SAN JUAN	10	27	7	11
SEATTLE	50	42	61	91
SPRINGFIELD	20	31	17	36
TAMPA	61	41	43	38
WMFO	71	58	60	53
TOTAL	2,616	2,510	2,551	2,613

**TYPES OF SUBJECTS CONVICTED IN
FINANCIAL INSTITUTION FRAUD CASES
FISCAL YEAR 1998***

SUBJECT TYPE	NUMBER OF SUBJECTS
All Other Subjects	1599
Bank Employee	645
Bank Officer	178
Legal Alien	30
Illegal Alien	29
Company or Corporation	8
Federal Employee - GS 12 & Below	3
City Councilman	3
Boss, UnderBoss or Consigliere	2
Governor	1
Top Con Man	1
Foreign Student	1
Possible Terrorist Member or Sympathizer	1
Business Manager	1
State Judge / Magistrate	1
State Prosecutor	1
Local Law Enforcement Officer	1

* Does not include Pre-Trial Diversions or local convictions.

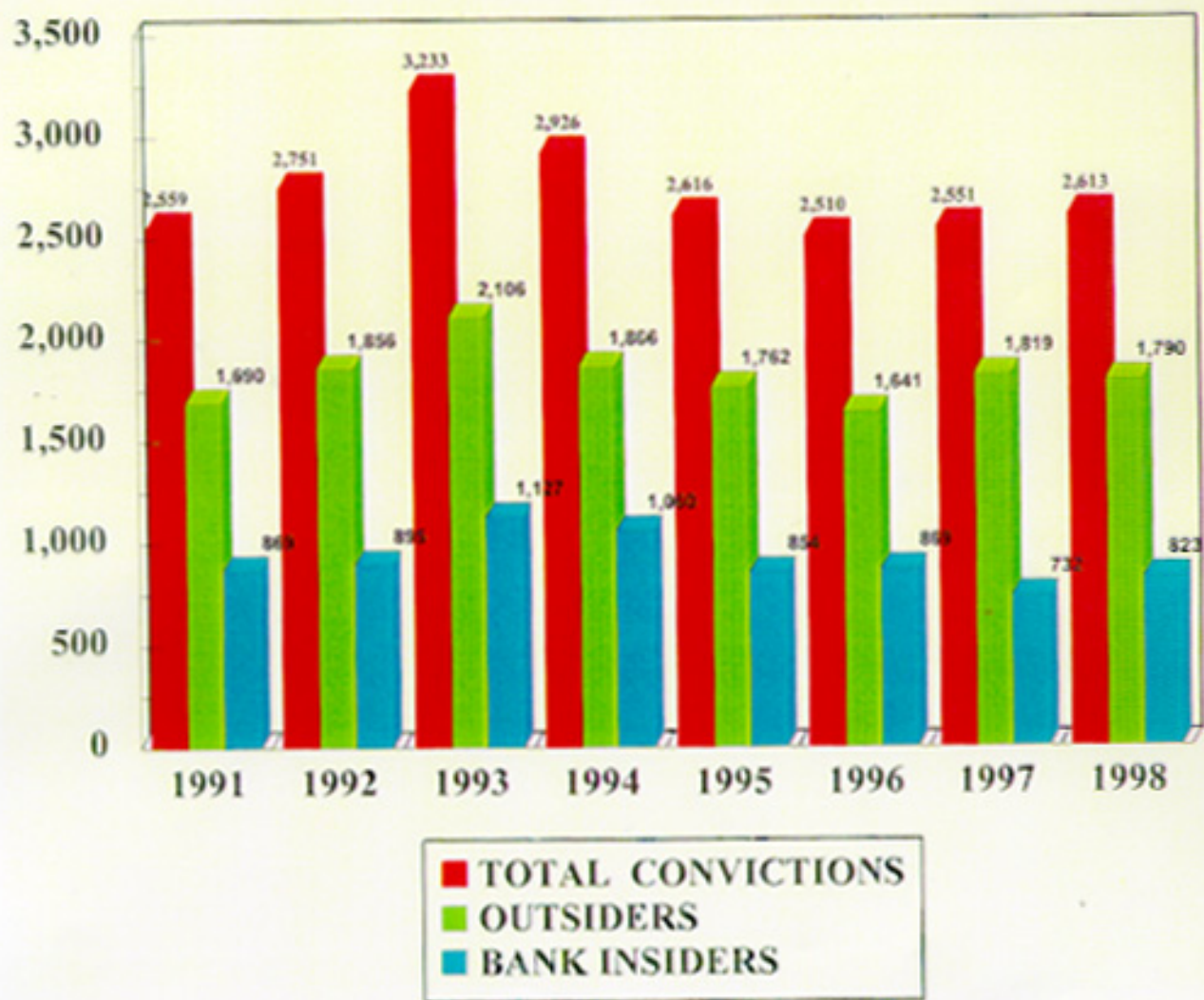
CONVICTIONS

"OUTSIDERS VS INSIDERS"

1991 - 1998

(no local convictions)

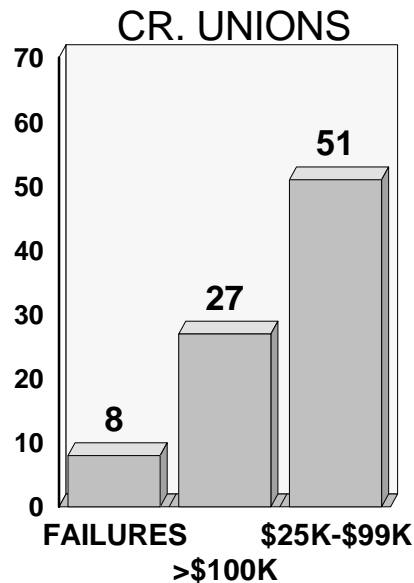
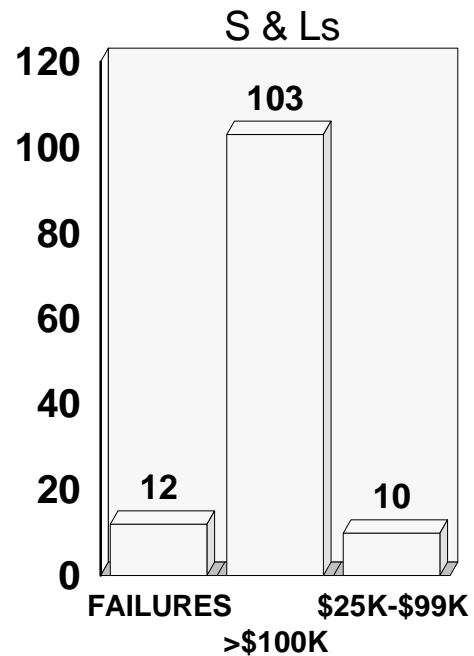
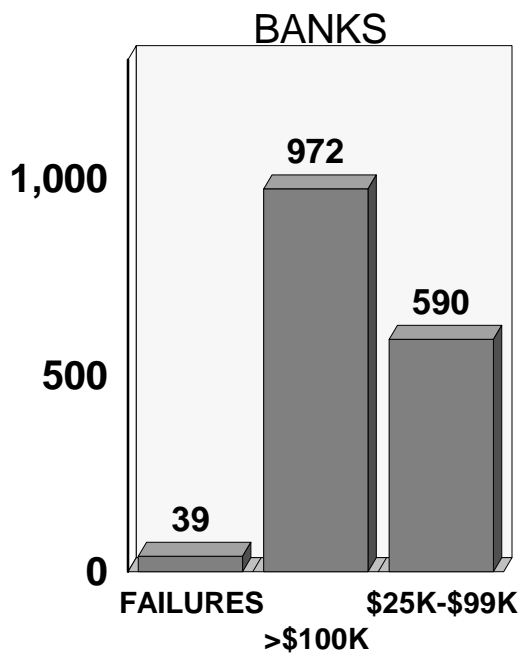
Includes Felonies, Misdemeanors and Pretrial Diversions.



CONVICTIONS & PRE-TRIAL DIVERSIONS BY INSTITUTION TYPE & AMOUNT

FISCAL YEAR 1998

(No State or Local Statistics)



*FAST TRACK = 416 *<\$25K = 385
(*NOT TRACKED BY INSTITUTION TYPE)

B. INDICTMENTS AND INFORMATIONS

For FY 1998, the total number of defendants charged by indictment or information increased 10.4 percent from the previous year, thereby ending a steady decline in defendants charged since FY 1993. The following matrix illustrates this trend.

FISCAL YEAR	NUMBER OF INDICTMENTS*
1991	2,784
1992	3,064
1993	3,446
1994	2,867
1995	2,880
1996	2,630
1997	2,437
1998	2,691

* Does not include subjects charged in state or local jurisdictions.

The chart and graphs which follow exhibit:

- (a) Total FIF Indictments and Informations for FYs 1995 - 1998; and
- (b) Indictments and Informations by Institution Type and Dollar Loss for FY 1998.

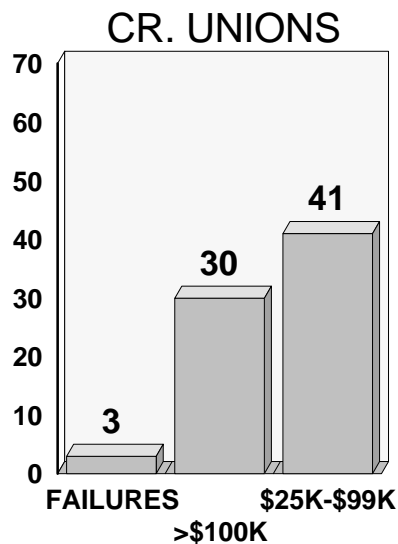
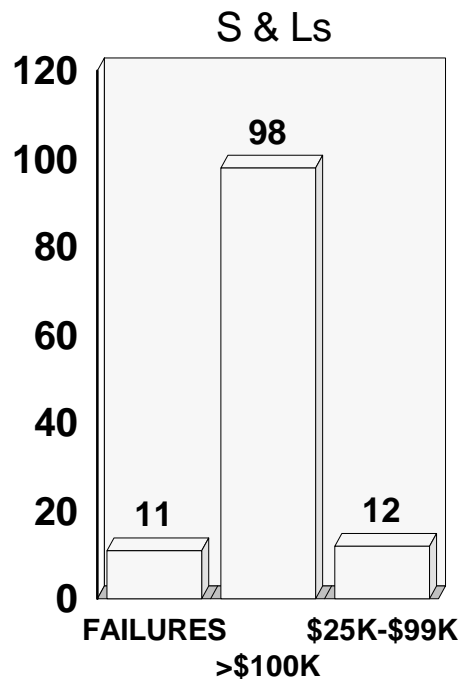
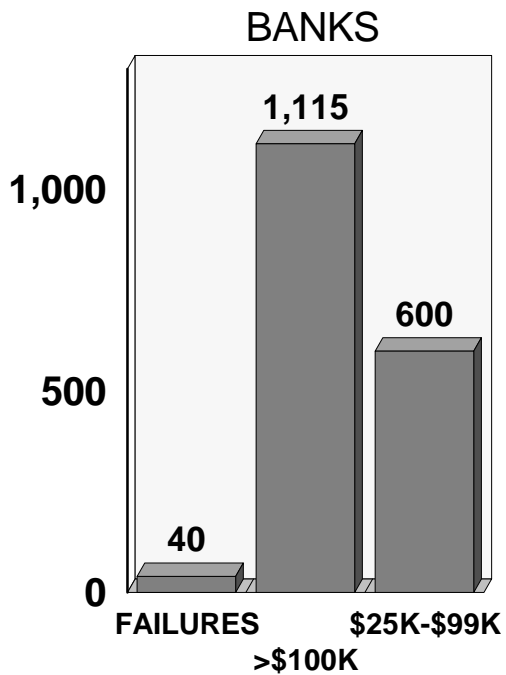
FINANCIAL INSTITUTION FRAUD INDICTMENTS AND INFORMATION
FISCAL YEARS 1995 - 1998

FBI FIELD OFFICE	FISCAL YEAR 1995	FISCAL YEAR 1996	FISCAL YEAR 1997	FISCAL YEAR 1998
ALBANY	27	28	31	28
ALBUQUERQUE	5	5	3	6
ANCHORAGE	10	8	2	3
ATLANTA	76	63	47	62
BALTIMORE	30	22	21	23
BIRMINGHAM	26	46	30	30
BOSTON	77	57	54	41
BUFFALO	24	32	25	19
CHARLOTTE	60	18	42	51
CHICAGO	109	81	65	81
CINCINNATI	40	34	34	57
CLEVELAND	83	77	75	68
COLUMBIA	41	45	74	33
DALLAS	164	183	145	163
DENVER	35	30	31	31
DETROIT	58	97	78	100
EL PASO	29	16	7	2
HONOLULU	17	23	33	31
HOUSTON	104	54	57	71
INDIANAPOLIS	38	36	35	29
JACKSON	17	6	14	25
JACKSONVILLE	44	26	38	23
KANSAS CITY	51	35	28	38
KNOXVILLE	23	15	10	18
LAS VEGAS	22	14	36	27
LITTLE ROCK	41	26	38	39
LOS ANGELES	138	161	147	144
LOUISVILLE	43	58	54	53
MEMPHIS	25	21	27	35
MIAMI	56	21	48	36
MILWAUKEE	38	49	61	58
MINNEAPOLIS	37	32	38	47
MOBILE	24	24	26	21
NEWARK	62	49	42	31
NEW HAVEN	27	41	27	26
NEW ORLEANS	51	58	61	40
NEW YORK	179	225	171	211
NORFOLK	7	6	12	13
OKLAHOMA CITY	41	62	54	71
OMAHA	27	33	30	45
PHILADELPHIA	85	116	76	104
PHOENIX	88	36	13	7
PITTSBURGH	55	50	19	39
PORTLAND	40	34	44	57
RICHMOND	50	53	43	44
SACRAMENTO	19	17	42	38
ST. LOUIS	36	29	15	56
SALT LAKE CITY	39	27	45	37
SAN ANTONIO	47	37	36	35
SAN DIEGO	35	27	39	19
SAN FRANCISCO	145	72	16	81
SAN JUAN	21	19	23	17
SEATTLE	52	65	6	100
SPRINGFIELD	36	23	52	41
TAMPA	54	30	38	37
WMFO	72	78	79	49
TOTAL	2,880	2,630	2,437	2,691

INDICTMENTS AND INFORMATIONS BY INSTITUTION TYPE & AMOUNT

FISCAL YEAR 1998

(No State or Local Statistics)



*FAST TRACK = 378 *<\$25K = 363
(*NOT TRACKED BY INSTITUTION TYPE)

C. RECOVERIES, RESTITUTIONS, AND FINES

For FY 1998, statistical accomplishments for recoveries, restitutions, and fines continued to demonstrate the FBI's investigative efforts in addressing FIF. The matrix which follows illustrates actual dollar amounts recovered for FYs 1991-1998.

FISCAL YEAR	RECOVERIES	RESTITUTIONS	FINES
1991	59,351,965	490,694,872	7,825,831
1992	67,134,542	402,703,045	14,552,534
1993	89,571,378	1,333,519,464	10,528,846
1994	240,514,136	864,955,063	10,370,228
1995	185,093,604	1,139,910,299	16,843,644
1996	67,178,015	359,103,093	442,660,204
1997	41,244,808	537,065,302	25,673,993
1998	62,357,358	490,967,225	5,493,648

The charts and graphs which follow exhibit:

- (a) Recoveries by Office for FYs 1995 - 1998;
- (b) Recoveries for FY 1998;
- (c) Recoveries for FYs 1991 - 1998;
- (d) Restitutions by Office for FYs 1995 - 1998;
- (e) Restitutions for FY 1998;
- (f) Restitutions for FYs 1991 - 1998;
- (g) Fines by Office for FYs 1995 - 1998;
- (h) Fines for FY 1998; and
- (i) Fines for FYs 1991 - 1998.

**RECOVERIES
FISCAL YEARS 1995 - 1998**

FBI FIELD OFFICE	1995	1996	1997	1998
ALBANY		\$100,000	\$28,364	\$361,462
ALBUQUERQUE	\$3,800	\$15,000		
ANCHORAGE				\$4,000
ATLANTA	\$1,302,826	\$352,623	\$997,260	\$36,671,301
BALTIMORE	\$571,602		\$58,000	\$232,708
BIRMINGHAM		\$22,547		\$500
BOSTON	\$5,447,670		\$1,744,025	\$908,495
BUFFALO	\$2,525	\$68,808	\$192,026	\$94,104
CHARLOTTE	\$1,794,539	\$27,966	\$537,263	\$26,308
CHICAGO	\$1,119,886	\$1,726,490	\$690,141	\$1,456,574
CINCINNATI		\$80,879		\$112,609
CLEVELAND	\$297,118	\$39,600	\$7,892,550	\$65,228
COLUMBIA	\$593		\$213,986	\$6,513
DALLAS	\$335,607	\$1,067,218	\$414,522	\$614,148
DENVER		\$719,836	\$2,882,318	\$726,424
DETROIT	\$622,111	\$219,677	\$311,982	\$1,834,754
EL PASO	\$250,000	\$35,540	\$4,150	\$26,376
HONOLULU	\$15,000	\$224,004	\$45,855	\$5,085
HOUSTON	\$187,330	\$68,000	\$1,395,278	\$77,200
INDIANAPOLIS	\$79,352	\$43,838	\$6,429	
JACKSON	\$2,489,500	\$937,525	\$323,000	\$530,490
JACKSONVILLE	\$186,600	\$101,347	\$294,282	\$468,687
KANSAS CITY	\$179,163	\$403,230	\$90,725	\$920,147
KNOXVILLE	\$25,689		\$84,250	
LAS VEGAS	\$964,939		\$75,000	\$104,056
LITTLE ROCK	\$58,500	\$100,533	\$370,700	
LOS ANGELES	\$4,029,069	\$8,061,600	\$2,702,178	\$1,447,240
LOUISVILLE	\$79,916	\$106,840	\$339,632	\$36,580
MEMPHIS	\$6,125		\$462,126	\$192,793
MIAMI	\$27,000	\$60,182	\$2,977,787	\$231,172
MILWAUKEE	\$9,410	\$893,624	\$254,327	\$923,698
MINNEAPOLIS	\$3,332,398	\$5,439,743	\$7,213	\$69,630
MOBILE		\$55,750	\$18,640	
NEWARK	\$1,346,788	\$4,796,873	\$4,761,354	\$1,032,429
NEW HAVEN	\$57,800	\$10,310,000	\$859,561	\$179,235
NEW ORLEANS	\$71,103	\$2,050	\$39,800	
NEW YORK	\$105,621,923	\$6,407,003	\$5,796,023	\$4,663,055
NORFOLK	\$13,960	\$23,554		\$156,688
OKLAHOMA CITY	\$1,741,653	\$235,945	\$831,471	\$2,198,697
OMAHA		\$14,135		\$14,300
PHILADELPHIA	\$607,559	\$732,844	\$81,764	\$173,832
PHOENIX	\$90,000	\$21,000,000	\$371,701	
PITTSBURGH	\$884,664	\$171,332	\$615,000	\$454,993
PORTLAND	\$287,800	\$17,949	\$127,304	\$22,196
RICHMOND	\$3,688,395	\$682,910	\$321,558	\$762,426
SACRAMENTO				\$11,800
SAINT LOUIS	\$1,208,000	\$115,825	\$123,675	\$246,178
SALT LAKE CITY	\$181,821	\$303,745	\$103,468	\$299,792
SAN ANTONIO	\$40,225,242	\$146,204	\$426,000	\$6,000
SAN DIEGO	\$37,009	\$27,407	\$625,173	\$68,613
SAN FRANCISCO	\$197,700	\$262,950	\$224,924	\$518,360

RECOVERIES
FISCAL YEARS 1995 - 1998

SAN JUAN	\$98,760			\$800,805
SEATTLE	\$2,379,233		\$287,087	\$2,362,220
SPRINGFIELD	\$16,701	\$99,968	\$207,141	\$20,000
TAMPA	\$2,310,617	\$80,900		\$190,970
WMFO	\$608,608	\$774,021	\$27,795	\$26,487
TOTAL	\$185,093,604	\$67,178,015	\$41,244,808	\$62,357,358

RECOVERIES

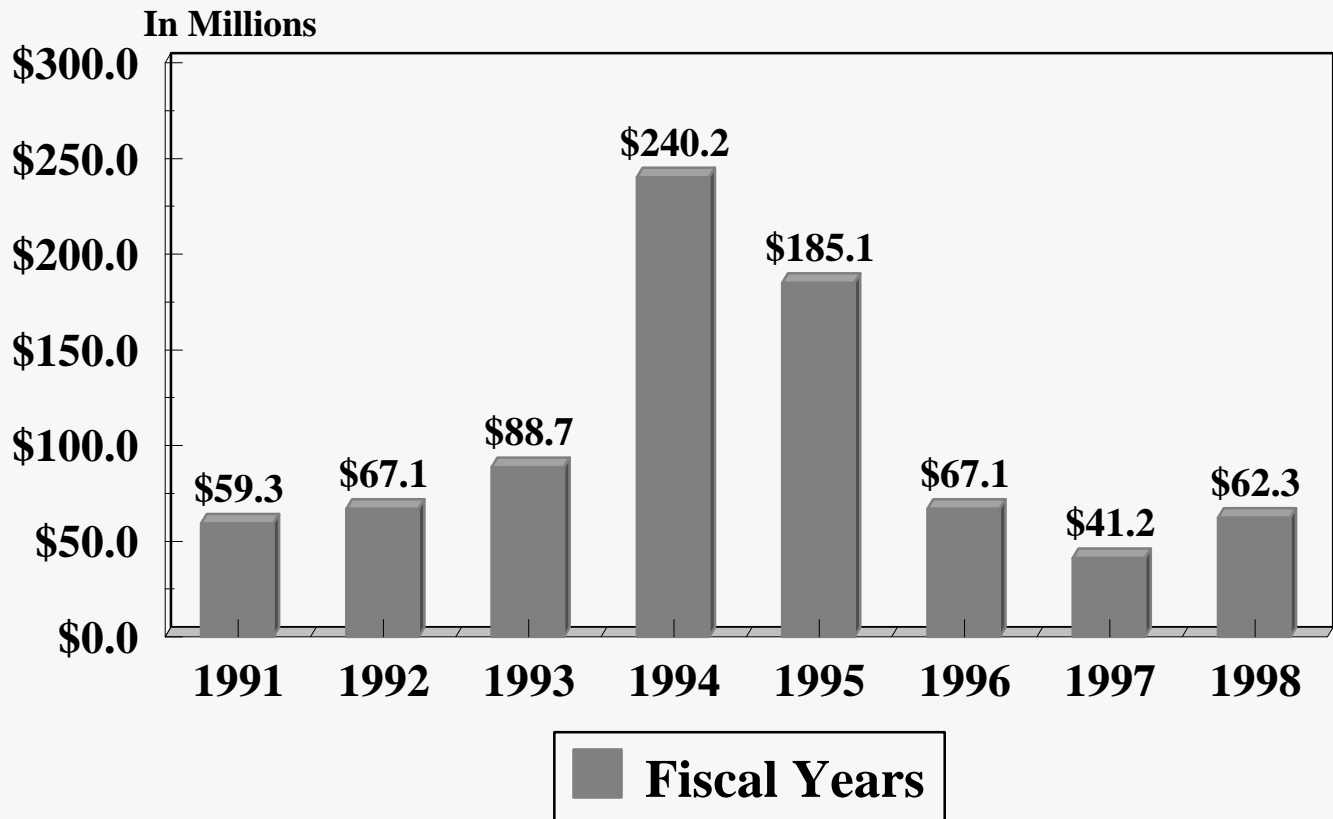
FOR FISCAL YEAR 1998

(DOES NOT INCLUDE FAST TRACK AND BELOW \$25,000)

	BANKS	SAVINGS & LOANS	CREDIT UNIONS
FAILURES	\$894,955		
>\$100K	\$58,642,322		\$591,228
\$25K-\$99K	\$1,679,971	\$26,644	\$141,651

RECOVERIES

1991 - 1998



RESTITUTIONS
FISCAL YEARS 1995 - 1998

FBI FIELD OFFICE	1995	1996	1997	1998
ALBANY	\$11,957,309	\$3,441,728	\$6,047,741	\$5,142,412
ALBUQUERQUE	\$1,496,994		\$225,640	\$573,240
ANCHORAGE	\$106,924	\$84,764	\$19,577	\$10,500
ATLANTA	\$3,198,701	\$1,881,816	\$3,816,822	\$3,947,729
BALTIMORE	\$622,567	\$2,277,290	\$379,982	\$7,713,158
BIRMINGHAM	\$875,609	\$2,475,088	\$6,874,714	\$2,503,412
BOSTON	\$89,154,501	\$25,144,861	\$39,738,848	\$17,064,636
BUFFALO	\$861,362	\$1,574,516	\$663,320	\$1,169,446
CHARLOTTE	\$997,531	\$759,469	\$768,947	\$1,927,967
CHICAGO	\$6,498,171	\$18,637,051	\$8,835,638	\$118,074,845
CINCINNATI	\$4,257,934	\$731,317	\$737,282	\$4,913,708
CLEVELAND	\$5,460,034	\$4,333,559	\$2,681,252	\$4,600,264
COLUMBIA	\$826,633	\$572,903	\$3,385,257	\$1,226,508
DALLAS	\$108,941,584	\$9,516,703	\$6,227,333	\$15,954,324
DENVER	\$1,133,310	\$424,824	\$2,579,215	\$1,294,538
DETROIT	\$5,840,658	\$11,212,811	\$3,082,147	\$9,913,582
EL PASO	\$284,582	\$845,875	\$4,402,799	\$275,635
HONOLULU	\$388,714	\$2,302,739	\$762,774	\$740,002
HOUSTON	\$15,940,508	\$33,011,218	\$10,210,514	\$21,053,654
INDIANAPOLIS	\$1,050,795	\$1,098,254	\$712,928	\$1,105,824
JACKSON	\$117,485	\$572,686	\$276,981	\$2,614,526
JACKSONVILLE	\$1,358,039	\$555,929	\$1,367,258	\$740,535
KANSAS CITY	\$7,395,820	\$2,701,680	\$10,768,629	\$1,288,146
KNOXVILLE	\$1,138,236	\$812,652	\$2,350,098	\$30,996,220
LAS VEGAS	\$923,343	\$470,712	\$1,156,576	\$2,508,583
LITTLE ROCK	\$695,888	\$3,220,690	\$5,103,039	\$2,252,291
LOS ANGELES	\$27,927,062	\$23,146,862	\$21,402,858	\$26,986,041
LOUISVILLE	\$1,547,862	\$8,871,744	\$2,136,173	\$1,962,185
MEMPHIS	\$20,315,916	\$1,934,057	\$910,031	\$1,933,840
MIAMI	\$74,005,482	\$49,880,481	\$4,870,914	\$4,709,506
MILWAUKEE	\$1,035,341	\$2,579,957	\$4,109,267	\$2,365,406
MINNEAPOLIS	\$3,763,126	\$8,196,227	\$1,025,728	\$14,891,683
MOBILE	\$2,600,412	\$86,874	\$1,863,702	\$344,577
NEWARK	\$7,899,170	\$3,276,598	\$10,849,574	\$18,150,187
NEW HAVEN	\$14,402,840	\$21,562,444	\$9,670,960	\$8,705,827
NEW ORLEANS	\$14,662,928	\$5,390,063	\$4,049,182	\$1,362,630
NEW YORK	\$50,945,580	\$14,830,802	\$219,115,734	\$42,292,158
NORFOLK	\$35,552	\$87,403	\$95,018	\$209,810
OKLAHOMA CITY	\$2,559,360	\$615,304	\$2,225,849	\$785,607
OMAHA	\$707,365	\$1,158,508	\$27,518,726	\$4,265,899
PHILADELPHIA	\$16,208,868	\$15,232,408	\$11,571,470	\$3,044,670
PHOENIX	\$5,110,467	\$2,261,883	\$2,471,419	\$1,030,412
PITTSBURGH	\$1,610,956	\$1,006,154	\$2,565,520	\$5,879,827
PORTLAND	\$222,445	\$304,067	\$449,159	\$136,453
RICHMOND	\$615,268	\$1,698,639	\$4,165,428	\$2,132,924
SACRAMENTO	\$6,417,710	\$1,581,973	\$1,029,218	\$780,505
ST. LOUIS	\$1,646,840	\$300,462	\$195,180	\$5,870,841
SALT LAKE CITY	\$2,583,891	\$3,403,210	\$956,932	\$724,026
SAN ANTONIO	\$4,083,057	\$25,452,644	\$13,497,923	\$3,796,850
SAN DIEGO	\$2,756,086	\$4,995,221	\$1,302,752	\$665,316
SAN FRANCISCO	\$25,634,809	\$9,169,896	\$40,818,894	\$67,167,143

RESTITUTIONS
FISCAL YEARS 1995 - 1998

SAN JUAN	\$1,574,000	\$965,665	\$299,257	\$99,975
SEATTLE	\$8,055,904	\$13,313,536	\$12,348,357	\$4,906,296
SPRINGFIELD	\$3,886,976	\$1,095,938	\$816,794	\$551,561
TAMPA	\$304,573,824	\$5,616,755	\$4,211,077	\$4,435,830
WMFO	\$260,997,970	\$2,426,183	\$7,346,895	\$1,173,555
TOTAL	\$1,139,910,299	\$359,103,093	\$537,065,302	\$490,967,225

RESTITUTIONS

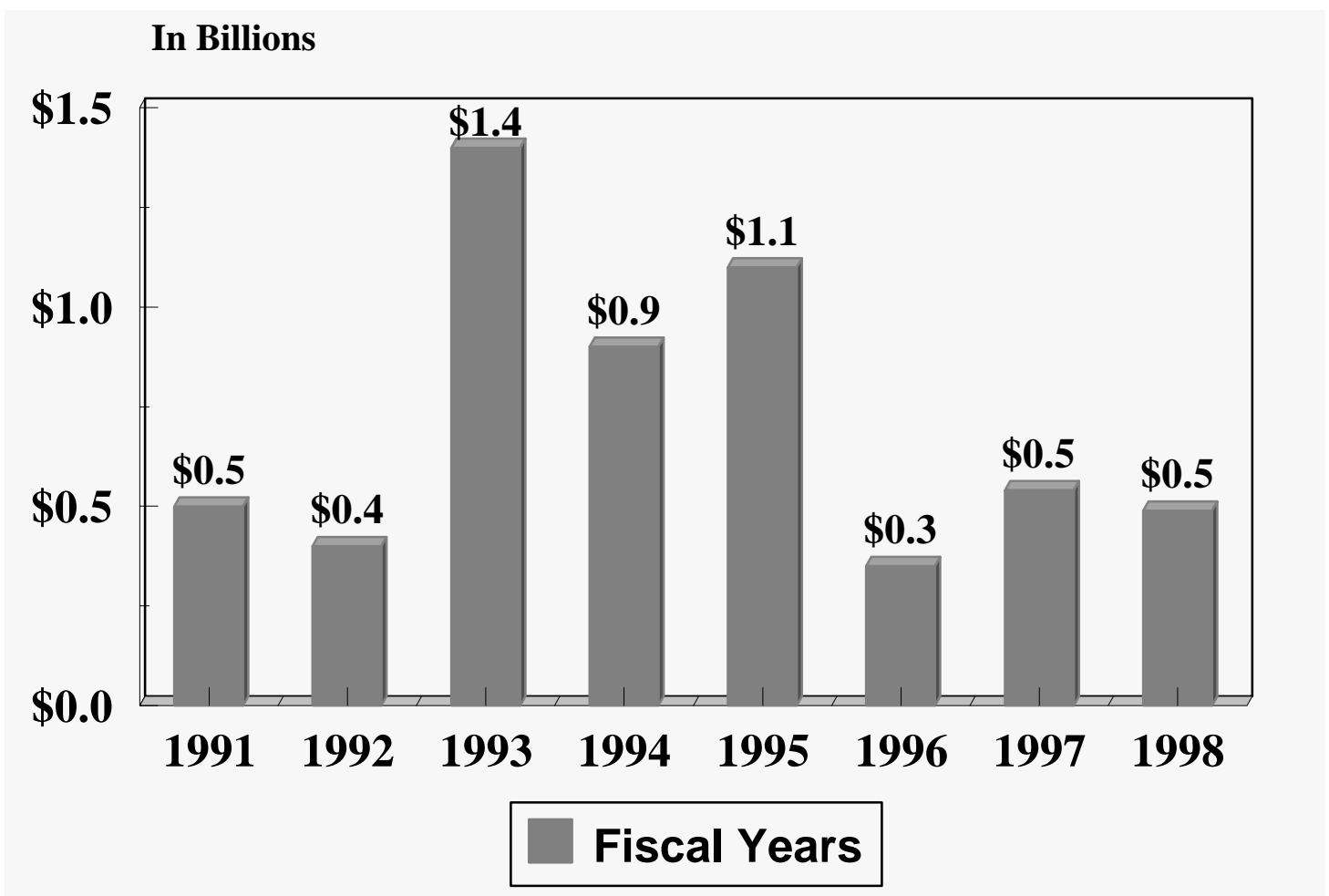
FOR FISCAL YEAR 1998

(DOES NOT INCLUDE FAST TRACK AND BELOW \$25,000)

	BANKS	SAVINGS & LOANS	CREDIT UNIONS
FAILURES	\$18,766,892	\$12,890,396	\$10,000,227
>\$100K	\$336,057,695	\$20,161,357	\$58,853,105
\$25K-\$99K	\$25,787,282	\$124,570	\$3,118,031

RESTITUTIONS

1991 - 1998



**FINES
FISCAL YEARS 1995 - 1998**

FBI FIELD OFFICE	1995	1996	1997	1998
ALBANY	\$8,050	\$182,300	\$257,300	\$34,500
ALBUQUERQUE		\$500		\$19,850
ANCHORAGE	\$250	\$1,150	\$31,550	
ATLANTA	\$49,150	\$43,925	\$20,325	\$19,400
BALTIMORE	\$5,800	\$200	\$52,100	\$9,600
BIRMINGHAM	\$350	\$6,220	\$4,000	\$134,500
BOSTON	\$164,878	\$126,750	\$9,971,650	\$145,350
BUFFALO	\$32,525	\$15,446	\$10,050	\$10,000
CHARLOTTE	\$58,360	\$89,258	\$200	\$23,900
CHICAGO	\$54,250	\$117,900	\$147,958	\$195,197
CINCINNATI	\$87,650	\$31,950	\$44,300	\$31,375
CLEVELAND	\$30,588	\$209,709	\$1,357,931	\$109,783
COLUMBIA	\$125	\$2,900	\$113,010	\$4,450
DALLAS	\$543,374	\$475,453	\$86,600	\$426,915
DENVER	\$81,495	\$20,941	\$3,275	\$145,920
DETROIT	\$110,353	\$32,425	\$40,590	\$115,483
EL PASO	\$2,100	\$50	\$23,900	\$5,100
HONOLULU	\$525	\$13,300	\$2,875	\$11,550
HOUSTON	\$61,450	\$5,816,654	\$116,580	\$94,000
INDIANAPOLIS	\$30,559	\$109,950	\$12,600	\$8,305
JACKSON	\$13,200	\$13,850	\$2,550	\$1,150
JACKSONVILLE	\$12,700	\$506,920	\$61,114	\$10,500
KANSAS CITY	\$17,175	\$10,575	\$22,100	\$23,450
KNOXVILLE	\$12,125	\$5,800	\$57,175	\$81,150
LAS VEGAS	\$2,250	\$3,150	\$4,200	\$17,775
LITTLE ROCK	\$7,250	\$43,580	\$21,350	\$75,750
LOS ANGELES	\$695,707	\$347,225	\$365,274	\$580,467
LOUISVILLE	\$66,010	\$68,450	\$13,450	\$6,800
MEMPHIS	\$11,687	\$27,126	\$11,550	\$116,140
MIAMI	\$5,067,032	\$38,700	\$224,624	\$55,050
MILWAUKEE	\$11,350	\$182,587	\$86,004	\$10,250
MINNEAPOLIS	\$21,600	\$353,700	\$64,950	\$8,300
MOBILE	\$2,250	\$9,333	\$4,250	\$2,350
NEWARK	\$64,900	\$91,214	\$291,950	\$11,230
NEW HAVEN	\$302,725	\$18,655	\$49,175	\$46,850
NEW ORLEANS	\$858,401	\$13,150	\$64,700	\$462,468
NEW YORK	\$153,675	\$383,390,708	\$435,805	\$39,000
NORFOLK	\$2,200	\$100,400	\$11,259	\$1,400
OKLAHOMA CITY	\$89,575	\$21,325	\$67,820	\$68,806
OMAHA	\$3,450	\$18,750	\$2,800	\$11,850
PHILADELPHIA	\$220,925	\$93,000	\$10,473,685	\$1,101,160
PHOENIX	\$28,070	\$13,979	\$4,810	\$99,913
PITTSBURGH	\$32,400	\$49,128,800	\$152,350	\$19,800
PORTLAND	\$8,950	\$75	\$5,175	\$2,580
RICHMOND	\$31,350	\$13,900	\$21,525	\$16,200
SACRAMENTO	\$46,679	\$120,900	\$142,469	\$10,550
ST. LOUIS	\$5,150	\$118,650	\$8,700	\$48,350
SALT LAKE CITY	\$29,975	\$25,500	\$4,150	\$160,865
SAN ANTONIO	\$7,005,725	\$177,440	\$204,650	\$127,428
SAN DIEGO	\$251,000	\$204,775	\$20,725	\$391,650
SAN FRANCISCO	\$18,570	\$42,675	\$173,450	\$125,210

FINES
FISCAL YEARS 1995 - 1998

SAN JUAN	\$100	\$1,300	\$650	\$3,300
SEATTLE	\$7,100	\$10,750	\$73,375	\$11,910
SPRINGFIELD	\$209,431	\$75,100	\$205,850	\$192,818
TAMPA	\$93,200	\$14,806	\$1,750	\$2,350
WMFO	\$117,925	\$56,375	\$21,785	\$3,650
TOTAL	\$16,843,644	\$442,660,204	\$25,673,993	\$5,493,648

FINES

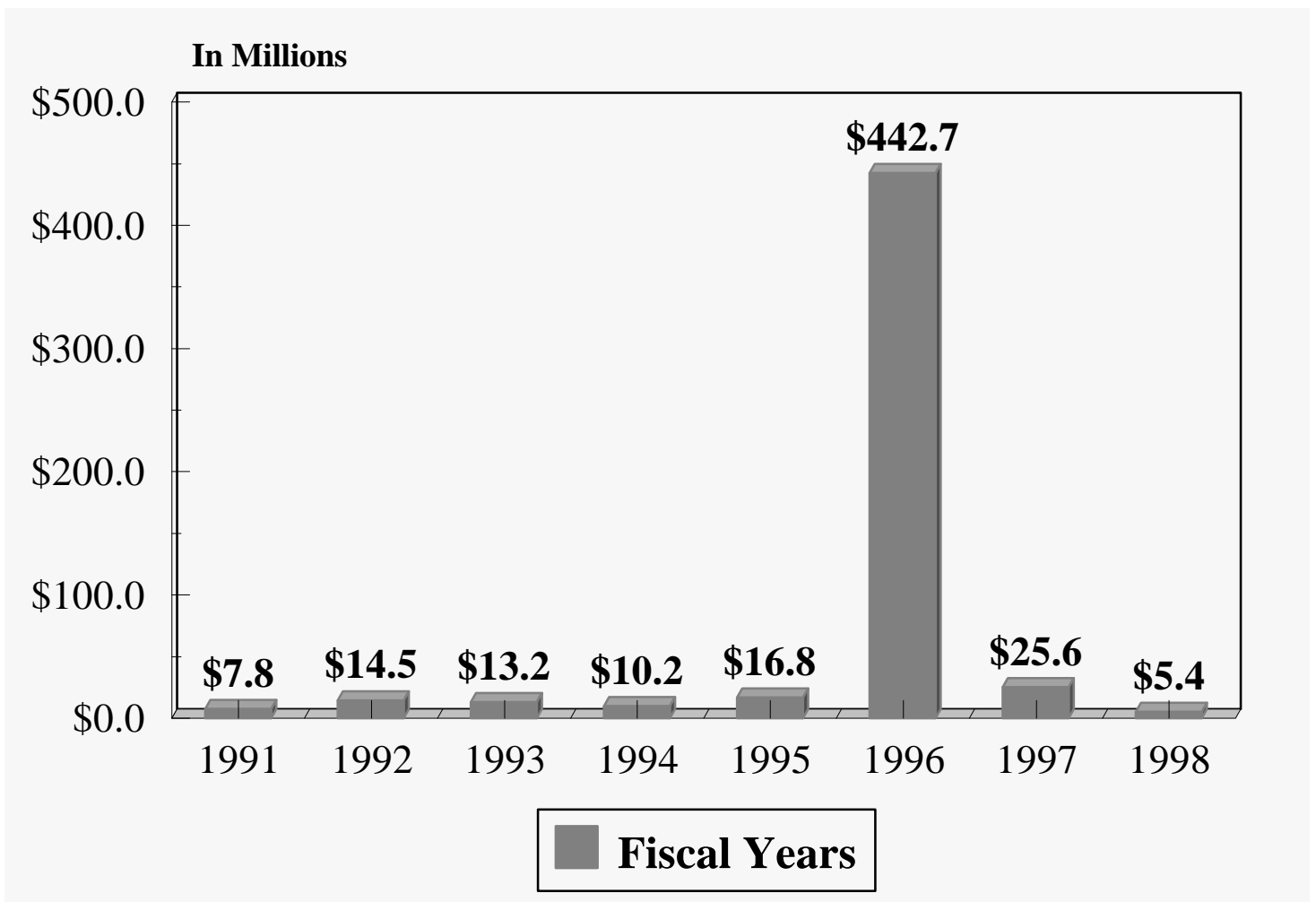
FOR FISCAL YEAR 1998

(DOES NOT INCLUDE FAST TRACK AND BELOW \$25,000)

	BANKS	SAVINGS & LOANS	CREDIT UNIONS
FAILURES	\$373,650	\$81,150	\$350
>\$100K	\$3,268,555	\$802,309	\$9,850
\$25K-\$99K	\$632,153	\$5,200	\$75,396

FINES

1991 - 1998



D. SEIZURES AND FORFEITURES

Forfeiture provisions were added to the ten banking-related violations in FY 1989. This investigative tool has aided immensely in the effort to address FIF. Seizure figures for FY 1992 include approximately \$500 million seized in one investigation. When that factor is taken into consideration, seizures for FYs 1993 and 1996 take on increased significance. The matrix which follows demonstrates accomplishments in these areas for FYs 1991-1998, and represent actual dollar amounts recovered.

FISCAL YEAR	SEIZURES	FORFEITURES
1991	11,619,223	835,965
1992	563,133,283	37,119,630
1993	143,550,701	9,524,633
1994	75,607,232	75,468,526
1995	55,579,449	7,138,255
1996	267,080,331	5,518,833
1997	87,325,438	9,504,676
1998	28,991,050	2,399,626

The chart and graphs which follow exhibit:

- (a) Seizures for FY 1998;
- (b) Forfeitures for FY 1998; and
- (c) Seizures and Forfeitures by Office for FYs 1995 - 1998.

SEIZURES

FOR FISCAL YEAR 1998

(DOES NOT INCLUDE FAST TRACK AND BELOW \$25,000)

	BANKS	SAVINGS & LOANS	CREDIT UNIONS
FAILURES	\$859,955	\$7,887,288	
>\$100K	\$19,675,688	\$147,251	
\$25K-\$99K	\$338,280		\$82,588

FORFEITURES

FOR FISCAL YEAR 1998

(DOES NOT INCLUDE FAST TRACK AND BELOW \$25,000)

	BANKS	SAVINGS & LOANS	CREDIT UNIONS
FAILURES			
>\$100K	\$1,943,506	\$43,371	\$35,404
\$25K-\$99K	\$340,473		\$34,872

**SEIZURES AND FORFEITURES
FISCAL YEARS 1995 - 1998**

FBI FIELD OFFICE	FISCAL YEAR 1996	SEIZURES	FISCAL YEAR 1998		FISCAL YEAR 1996	FORFEITURES	FISCAL YEAR 1998
		FISCAL YEAR 1997				FISCAL YEAR 1997	
ALBANY		\$445,081	\$12,053			\$4,724,185	\$750,303
ALBUQUERQUE	\$10,000				\$13,803	\$10,000	
ANCHORAGE							
ATLANTA		\$664,405	\$25,575			\$664,405	
BALTIMORE		\$29,000	\$40,717				\$24,000
BIRMINGHAM							
BOSTON			\$401,300				
BUFFALO	\$30,000	\$3,506				\$3,506	
CHARLOTTE							
CHICAGO	\$224,641	\$79,176	\$693,475		\$56,950	\$75,665	\$372,722
CINCINNATI	\$30,374,910	\$10,007					
CLEVELAND						\$4,900	
COLUMBIA		\$24,950				\$24,950	
DALLAS	\$2,767,162	\$7,400	\$8,817,394		\$1,034,645	\$14,000	\$62,964
DENVER	\$43,044	\$135,000	\$23,318				\$135,000
DETROIT	\$229,650	\$9,561	\$219,072		\$50,266	\$200,050	\$18,479
EL PASO	\$38,710	\$8,625				\$28,960	\$53,915
HONOLULU			\$8,968				
HOUSTON			\$189,225		\$25,039		
INDIANAPOLIS							
JACKSON		\$22,950	\$34,120				\$19,775
JACKSONVILLE	\$10,700	\$178,315			\$10,700	\$59,000	
KANSAS CITY							
KNOXVILLE	\$1,005,995	\$99,496	\$510,000			\$28,500	\$84,496
LAS VEGAS		\$344,431	\$55,585				
LITTLE ROCK	\$12,175	\$2,000					
LOS ANGELES	\$166,538	\$9,360,244	\$1,992,702			\$1,461,973	\$283,442
LOUISVILLE					\$7,275		
MEMPHIS							
MIAMI	\$530,097	\$421,300	\$25,050		\$23,000		
MILWAUKEE		\$153,667				\$2,686	\$29,958
MINNEAPOLIS	\$318,000	\$2,307,929	\$296,804		\$353,000	\$13,040	
MOBILE							
NEWARK					\$2,000,000	\$323,950	
NEW HAVEN			\$243,692				
NEW ORLEANS		\$1,551,805				\$39,325	\$39,325
NEW YORK	\$430,540	\$556,155	\$334,578		\$23,150	\$1,210,483	\$7,847
NORFOLK	\$755,325	\$24,010	\$82,053		\$447,500	\$67,889	\$2,925
OKLAHOMA CITY	\$210,287	\$14,000	\$195,460				
OMAHA							
PHILADELPHIA			\$10,196,822				\$326,000
PHOENIX						\$85,895	
PITTSBURGH	\$1,329,000	\$349,910	\$223,250			\$349,910	\$2,000
PORTLAND		\$12,400					
RICHMOND	\$215,262,972	\$228,250	\$121,618		\$68,466		
SACRAMENTO							
SAINT LOUIS	\$35,000		\$41,761				
SALT LAKE CITY	\$1,982,722		\$29,870		\$10,875		
SAN ANTONIO							
SAN DIEGO	\$3,195,099		\$115,160				\$3,300
SAN FRANCISCO	\$33,350	\$65,815	\$651,385			\$16,975	\$91,478
SAN JUAN		\$6,687,000					
SEATTLE		\$10,500	\$17,450				\$16,925
SPRINGFIELD							
TAMPA	\$58,074	\$10,950	\$3,392,593		\$18,037	\$58,074	\$74,772
WMFO	\$8,026,340	\$63,507,600			\$1,376,127	\$36,355	
TOTALS	\$267,080,331	\$87,325,438	\$28,991,050		\$5,518,833	\$9,504,676	\$2,399,626